LEGISLATIVE SERVICES AGENCY OFFICE OF FISCAL AND MANAGEMENT ANALYSIS

200 W. Washington, Suite 301 Indianapolis, IN 46204 (317) 233-0696 http://www.in.gov/legislative

FISCAL IMPACT STATEMENT

LS 6284 NOTE PREPARED: Feb 3, 2009

BILL NUMBER: HB 1365 BILL AMENDED:

SUBJECT: Tax Assessment of Land Affected by Flooding.

FIRST AUTHOR: Rep. Van Haaften

BILL STATUS: CR Adopted - 1st House

FIRST SPONSOR:

FUNDS AFFECTED: GENERAL IMPACT: Local

DEDICATED FEDERAL

<u>Summary of Legislation:</u> Upon the filing of a petition in a calendar year by the owner of real property permanently flooded or rendered inaccessible by flooding, this bill requires adjustment of property taxes payable in the calendar year and reassessment of the property for future years in which the flooding continues. It applies the reassessment provision to flooding that occurs after March 1, 2008. It authorizes a refund if property taxes are paid based on the assessment that applied before the reassessment.

Effective Date: January 1, 2007 (retroactive); January 1, 2008 (retroactive).

Explanation of State Expenditures:

Explanation of State Revenues:

Explanation of Local Expenditures: A number of counties currently provide a combination of property tax replacement credits, homestead credits, and residential property tax credits funded from proceeds of various local option income taxes. As of November 1, 2008, 49 counties provided additional homestead credits that are paid with proceeds from a combination of county option income taxes (COIT) and county economic development income taxes (CEDIT). Additionally, 13 counties use a local option income tax to provide additional credits to their choice of homesteads only, residential property only, all property, or a combination of the above. These local property tax replacement credits, homestead credits and residential property tax credits could decrease if this proposal results in an increase in the number of taxpayers who file for reassessment. COIT proceeds that are not used for county homestead credits are distributed to civil taxing units as certified shares. CEDIT proceeds that are the result of the additional rate allowed for homestead credits may only be used for homestead credits

HB 1365+

Explanation of Local Revenues: This bill enables an owner of real property (business and other personal property are not included) that has been damaged by flooding to petition the county assessor for a reassessment of the property. If approved, the owner is entitled to a refund of the difference in any property taxes paid and the amount of property taxes computed based on the reassessment of the property. The taxpayer would be reimbursed from the county general fund. The reassessment would remain in effect until rescinded by the assessor.

For the purposes of this bill, there are three categories of taxpayers.

Category 1: For taxes payable in 2009 and after, these are taxpayers whose property was flooded after they paid the second and final installment on their preceding year's taxes (in November of the preceding year), but before they could pay the first installment on their current year's taxes, in May of the current year. The petition for reassessment must be filed by December 31 of the current year. If the petition is successful, the reassessment would apply to taxes payable in the current year and the year immediately after. The taxpayer would be entitled to a refund of the difference between any property taxes paid and the amount of property taxes computed based on the reassessment of the property.

Category 2: For taxes payable in 2009 and after, these are taxpayers whose property was flooded after they paid the first installment on their current year's taxes in May, but before they could pay the second installment in November. The petition for reassessment must be filed by December 31 of the current year. If the petition is successful, the reassessment would apply to taxes payable in the current year and the year immediately after. For taxes payable in the current year, the taxpayer would be entitled to a refund of May's payment plus the difference between any additional property taxes paid and one half of the amount of property taxes computed based on the reassessment of the property. For taxes payable in the year immediately after, the taxpayer would be entitled to a full refund of the difference between any property taxes paid and the amount of property taxes computed based on the reassessment.

Category 3: These taxpayers owned property that was flooded after the 2008 assessment (in March 2008), but before they could pay the second installment on their taxes in November 2008. The petition for reassessment must be filed by July 1, 2009. If the petition is successful, the reassessment would apply to taxes payable in 2008 and 2009. For taxes payable in 2008, the taxpayer would be entitled to a refund of half the difference between any property taxes paid and the amount of property taxes computed based on the reassessment of the property. For taxes payable in 2009, the taxpayer would be entitled to a full refund of the difference between any property taxes paid and the amount of property taxes computed based on the reassessment.

This bill has two impacts on local taxing units: the first, relatively short term, occurs in the first two years after a successful petition for reassessment; the second one, which begins in the third year, could be more potentially long term. For taxes payable in the first two years after a reassessment petition has been approved, refunds would be paid out of the county unit general fund. This bill allows reassessment petitions to be filed after assessed values (AV) have been certified and tax rates are set for the calendar year. This would impact revenues in the first year after a successful petition. Successful petitions filed after tax rates are set would result in a reduction of property tax revenues for the county unit. To cover any refunds due in the second year, county auditors may reduce the certified AV by the amount needed (up to 2% of total AV) to absorb the effects expected to result from successful petitions.

The second, more potentially long-term impact, occurs after the first two years and lasts until the county assessor modifies or rescinds the reassessment. This affects the local taxing units in which the reassessed

HB 1365+ 2

property is located. During this period the tax base would be reduced by an amount equal to the difference between the original value of the property and the current reassessed value. This is equivalent to a tax deduction until the basis for the deduction changes. This reduction in the tax base would result in a tax shift to all other property in the form of an increased tax rate. The amount of the tax shift and the size of the increase in the tax rate is indeterminable at this time. Total local revenues, except for cumulative funds, would remain unchanged during this period. The revenue for cumulative funds would be reduced by the product of the fund rate multiplied by the deduction amount applicable to that fund.

.

State Agencies Affected:

Local Agencies Affected: Local taxing units.

Information Sources:

Fiscal Analyst: David Lusan, 317-232-9592.

HB 1365+ 3